

LEICESTERSHIRE SAFER COMMUNITIES STRATEGY BOARD

19th MARCH 2021

LSCSB UPDATE: OFFICE OF THE POLICE AND CRIME COMMISSIONER

Background

1. To provide the Board with an update on the work of the Office of the Police and Crime Commissioner (OPCC), specifically in relation to the Strategic Partnership Board (SPB), and any future developments.

Notable developments and challenges:

Current

Safer Streets

2. On 28th January the Home Office launched round two of their Safer Streets funding programme; a £20m fund for 2021/22 for each PCC area to submit up to 3 partnership bids. The OPCC were previously successful in securing 3 bids (currently in delivery) through the first round of the funding programme and it is expected to secure one or more bids once again.
3. A high level analysis of police data to understand which areas are in highest need was carried out to shortlist potential areas: City/Blaby and Hinckley and Lutterworth (Town Centres) were selected.
4. The deadline for applications is 25 March 2021.

CSPs / Partnerships – Performance Packs

5. A review meeting was held on 18th November with CSPs to gain feedback on the usefulness of the data.
6. Feedback was mostly positive although the following observations were raised:
 - Narrative to put the data into some kind of context was needed;
 - Two sets of data are currently provided by the force and OPCC which can create confusion and unnecessary duplication;
 - A breakdown of the DA figures and what the overall figure is made up of what be useful to ensure more targeted work could be carried out.

7. The Performance Team have adjusted the packs to include the DA breakdown figures. These can be seen on a separate dashboard within the latest Data Performance Packs for quarter 3, which have now been distributed.
8. As a result of feedback only one set of data will be produced for CSPs from January'21 onwards. The OPCC will continue to produce the Packs which will be presented by the NPA commanders during the CSP meetings – this will allow for context around the data to be provided.

Youth Perception Survey

9. As part of the PCC's drive to increase his engagement with young people, work to develop an annual youth perception survey is currently in the initial stages. This will be done in partnership with the force and CSPs.

PCC Elections

10. It has been confirmed that the local PCC elections will go ahead on the 6th May 2021. Work is underway to prepare for the transition of a new PCC.

Strategic Partnership Board (SPB)

11. The purpose of the Board is to address harmful behaviours within Leicester, Leicestershire and Rutland (LLR).
12. Annexe A (SPB Portfolio) outlines the portfolio of work that currently sits within SPB and the status of each initiative. Negotiations are currently underway with the Senior Officers' Group (SOG) to align its work with the work of SPB. Assuming that goes to plan then SOG will be the natural place to oversee those ongoing projects. Some of the projects listed have not yet started (a separate schedule identifying when the work is due to go ahead can be produced if required).

Developments

Trauma Informed Strategy

13. In February 2021, SPB undertook a scoping exercise to explore the appetite for developing a strategic approach to prevent and mitigate the impact of childhood trauma across LLR. This involved the analysis of the background literature and research and consultation with lead individuals across LLR. Initial findings from a broad range of research indicated the wide prevalence of childhood adversity and the long term negative impact it has on lifelong outcomes. A questionnaire was subsequently sent to members of SPB to understand what is happening more widely across the partnership.

14. Following the research and responses received across the partnership, Grace Strong (VRN), Paul Hindson (OPCC) and Matthew Wakely have drafted an outline strategy for an LLR wide trauma-informed approach. This was presented at SPB on 25 February 2021. The recommendations build on the input provided at the meeting in November and advises how this work can be taken forward. A copy of the strategy can be provided on request:
- To agree the adoption of the proposed strategic intent for this work
 - To agree the definition of trauma
 - To agree the underpinning assumptions and principles
 - To note the proposed core elements of the emerging strategy
 - To note the findings to date on LLR strengths and gaps
 - To agree the establishment of a Leadership Group drawn from Vulnerability Executive to take this forward
 - To advise on the approach to aligning this work with the work of other boards across LLR
15. This work links to the emphasis on prevention in the initial Police and Crime Plan, and more strongly in the addendum thereafter.
16. The outline strategy was presented to the Board and approved. The full strategy will be worked up by the leadership group.

Female Offender Strategy

17. The purpose of this workstream is to embed the Female Offender Strategy (MOJ 2018) across the whole of (LLR) and it is being led by Liz McDermott (OPCC) and Claire Morley (NPS).
18. The Female Offender Strategy (2018) recognises that female offenders are some of the most vulnerable in society and sets the case for systematic change in how women are managed in the criminal justice system. It is widely acknowledged that vulnerability is not just a consequence of crime, it also drives offending behaviour and can prevent those in the system from breaking out of a cycle of reoffending. There is a higher prevalence of need amongst female offenders, many experience chaotic lifestyles which are often the product of a life of abuse and trauma with over 60% of female offenders experiencing domestic abuse.
19. The strategy (2018) has three overriding priorities, these are to have:
- Fewer women coming into the CJS;
 - Fewer women in custody;
 - Better conditions in custody.

20. A clear framework is needed for implementation; it must be locally led, evidence based with emphasis on the importance of a joined up, multi-agency approach; in order to effect real systemic change.
21. Current progress:
- a. A partnership planning group has been formed, led by the NPS and OPCC;
 - b. A virtual on-line event was held on 4 November 2020: *'From Custody to Community – Embedding Female Offender Strategy across LLR'*, with guest speaker Baroness Jean Corston;
 - c. Two steering group meetings have been held (December'20 and January'21).
22. A paper was presented at the last SPB Exec, for endorsement, which set out the work that had already been undertaken and provided an update on what has been delivered since January 2021. SPB Exec agreed to formally adopt this piece of work and will now sit within the SPB structure as a project.

Next steps:

- Deliver two workshops over the next two months;
- Telephone contact with the group members to understand service priorities, pressure points etc;
- Devise a project plan which covers the next 12 months and includes some key milestones;
- Build a theory of change model to map activities, outcomes and impacts.

Volunteer Strategy (Public Sector Volunteering)

23. An update was presented to SPB of the recent work undertaken around Public Sector volunteering, including the exploration of the Lancashire model and its appropriateness for LLR public sector organisations. Membership of the group is formed of public sector organisations across LLR; with good representation from districts and boroughs, police, fire and health.
24. The group focussed on formal volunteers directly managed by each public sector organisation. This did not include volunteers/Voluntary Community Organisations who are commissioned by public sector organisations, community led volunteering, informal volunteering or social action.

25. Using a combination of workshops and emails questions, baseline information was gathered from the group representatives, which highlighted the following key factors:
- Covid highlighted the importance of volunteering;
 - The majority of LLR public sector organisations agreed that the volunteering should sit within the third sector, ie resource/f=grass roots knowledge and agility to respond;
 - Public sector volunteering could support each other better with their direct formal volunteers, ie have a common interest such as employment and skills/joint comms.
26. The group acknowledged that the following issues should be addressed:
- Better co-ordination /communications/cross referral
 - Better understanding of each other's organisational volunteering roles
 - Volunteer fatigue/same volunteers multiple roles
27. It was agreed that although the Lancashire Model has many positives, it does not directly fit with the way LLR operates and its relationship with the third sector. However, there was a positive response to continuing to work together and explore ways to achieve positive outcomes across the sector.

Next steps:

28. The Leicestershire Model offers a strong base to build on. Through an asset based approach and collaborative working the group has identified the following outcomes for delivery:
- a. Action plan to be developed and implemented based on the lessons learned and good practice identified through the Lancashire Model
 - b. Develop a joint public sector volunteering comms plan to provide clarity and joined up messaging for potential and existing volunteers
 - c. Research and develop a LLR public sector Volunteering Passport to enable volunteers to be easily identified/trained/supported and have greater mobility between organisations, based on areas of need or suitability.
29. Depending on Covid response and recovery timeframes, work to progress this project will resume in from May/June 2021 onwards. A joint lead from Leicestershire County Council and the OPCC will continue to drive this piece of work forward from a collaborative joint working approach.

Domestic Abuse – recommissioning of services

30. On Friday 12 February 2021, the Ministry for Housing, Communities and Local Government (MHCLG) announced that £125m was being made available for 2021/22 to support the delivery of the new Domestic Abuse Bill, with plans to seek further funding for the future. Of the £125m, LLR will receive £2.277m, as detailed below:

Funding allocations from MHCLG across LLR

Local Authority	DA duty 2021/22 allocation (£)
Leicestershire County Council	1,127,205
Leicester City Council	857,364
Rutland County Council	63,000
Harborough	33,548
Blaby	33,291
Hinckley and Bosworth	32,730
North West Leicestershire	32,571
Melton	32,338
Oadby and Wigston	32,301
Charnwood	32,295
Total	2,276,643

31. Annex B details the forward plan approach that will be overseen by the DSVA Ops Group/Vulnerability Executive. One of the actions is a requirement to collectively consider our preparedness for the forthcoming Domestic Abuse Bill.
32. The Domestic Abuse Bill includes a new duty on Tier One local authorities to assess the need for and commission support to victims and their children in domestic abuse safe accommodation in England. The reality for two tier areas is of course that this involves working closely with second tier authorities where the housing/homelessness duty rests.
33. Whilst some of the funding can be spent on local authority staff in the administration of this funding/assessing need, the majority will be spent on service provision. This level of spend exceeds existing levels of base budget commissioning spend for domestic abuse across LLR. This will therefore impact significantly upon both current and planned domestic abuse provision across LLR.
34. It is worth noting that funding from across the partnership will be required to make daily MARAC's and LLR wide perpetrator behaviour change provision fully sustainable. An LLR domestic abuse dashboard is likely to require a part time analyst.

Coming Year**SPB 2021 Schedule**

35. The following timetable provides a proposed schedule of activity for SPB for the forthcoming months. This includes the period of transition to a new PCC as chair of the Board. The schedule is built around the remit of SPB to address harmful behaviours, particularly focussing on their causes.

Schedule

Dates of meetings in 2021	SPB – main focus	SPB Exec – main focus
25 February	Childhood trauma: approach to prevention and mitigation	
22 March		Initial analysis of substance misuse
20 May	Introduction to new PCC Annual report on work of SPB and sub- groups and draft business plan	
24 May		Introduction to new PCC Step up to Great Mental Health Development Proposals for substance misuse
27 July		Initial analysis of Modern Slavery
19 August	Reviews of: Childhood trauma Substance misuse Mental Health	
24 September		Organised crime analysis
16 November		LLR approach to suicide
25 November	No theme identified at this point	

Review and Priority Setting

36. The above schedule would complete the set of priorities that SPB initially identified as the priority harmful behaviours. The process of completing an in-depth analysis of each harmful behaviour and subsequently developing an improvement plan with an emphasis on prevention has now become well established. The issue of childhood trauma has been added since the initial priorities were set. The purpose of completing a business plan for the May SPB meeting will be to identify the new priorities for the Board. In order to prepare for this all Board members will be consulted between now and the meeting in May.

Recommendations for the Board

37. The Board is recommended to note the contents of the report.

Officer to contact:

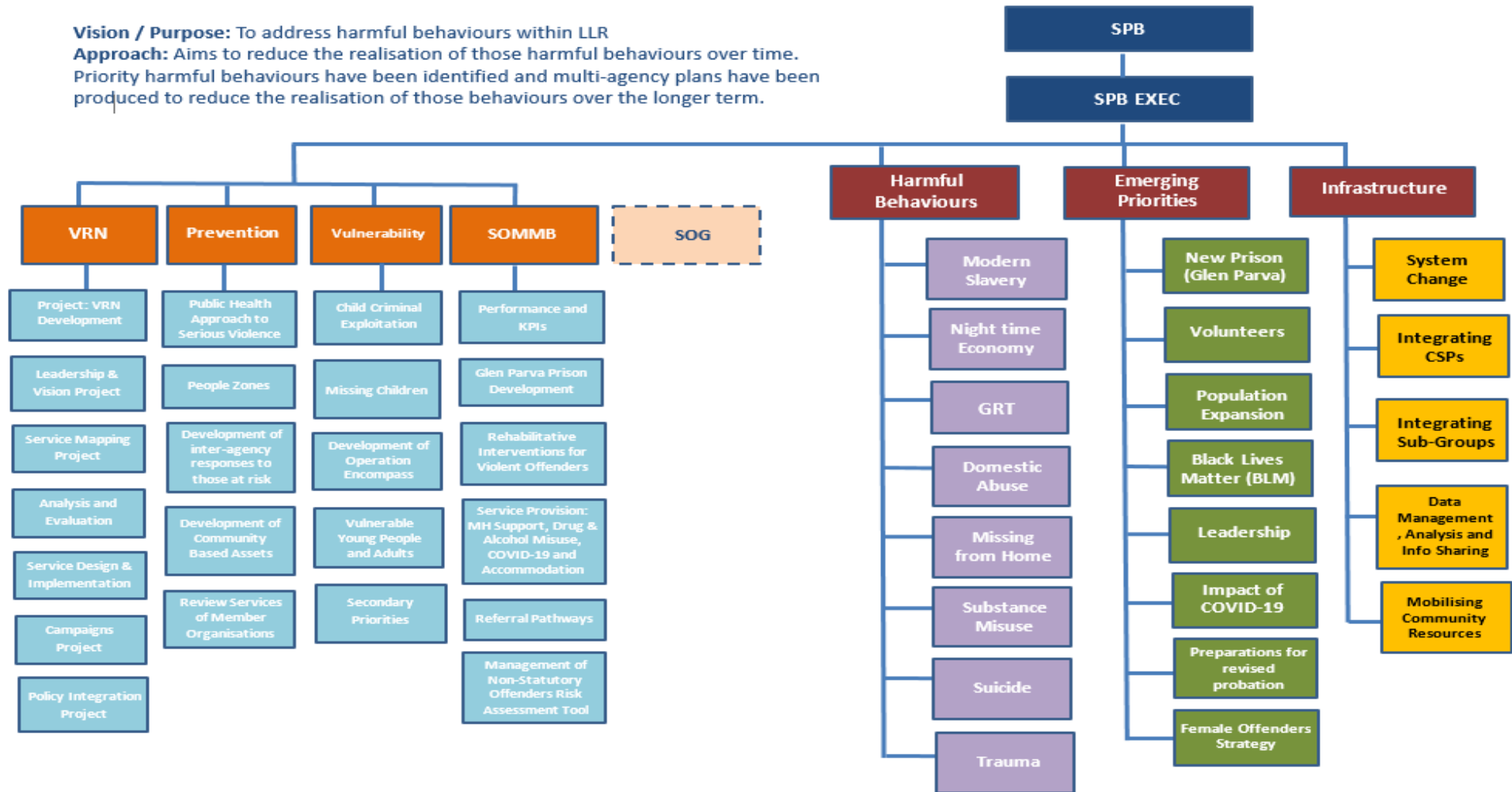
Victoria Charlton

OPCC

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Annex A: SPB Portfolio

Vision / Purpose: To address harmful behaviours within LLR
Approach: Aims to reduce the realisation of those harmful behaviours over time. Priority harmful behaviours have been identified and multi-agency plans have been produced to reduce the realisation of those behaviours over the longer term.



← Once each of the above projects have properly been embedded and a lead has been identified, they will move across into one of the 5 sub-groups to be progressed

Annex B: Domestic Abuse Delivery Plan

SPB Executive Domestic Abuse Priority Actions Delivery Plan

Activity	How taken forward	Timeline	Reporting
Identify risk factors common across the many harmful behaviours we are interested in as a Board so that we can focus efforts in tackling them/ identify existing practice that supports trauma informed work	This links well with the ACEs work being undertaken within SPB which seeks to identify ACEs/risk factors; the evidence based/recommended responses to ACEs/risk factors, the gaps in our services at present, the options for mitigating those gaps in the short and longer term.	This work is intended to be undertaken by the end of February 2021	SPB (or sub-group)
Produce a theory of change/ logic model around DA which will help us identify gaps in provision	Explore with the DSVA Ops Group how a theory of change might be developed and seek to produce one utilising VRN expertise in this area	Initial exploration at DSVA Ops Group in February 2021 which will determine further timeline as appropriate	Vulnerability Exec
Map out preparedness for the forthcoming DA Bill and ensure we are ready for the changes	DSVA Ops group to hold workshop to consider how prepared we are and identify any steps required to further prepare ourselves.	Bill at second reading of House of Lords (5 th Jan 2021) but expected to be implemented by 1 st April 2021 so need to understand how prepared we are by early February	Vulnerability Exec
Districts and Boroughs being represented in partnership meetings regarding domestic abuse	Districts to agree on representatives for Vulnerability Executive, DSVA Ops Group and sub-groups (as appropriate)	Representatives to be identified by March 2021	N/A
Perpetrator behaviour change provision is mainstreamed across LLR	Current LLR DA Perpetrator Project Board collect evidence for pilot and develops case (should it exist) for continued funding and members to make the case within their own organisations for continued funding as may be available.	Monitoring will be captured on an ongoing basis. Sufficient evidence should be available after Q2 2021/22 so a business case should be available October 2021.	DSVA Ops Group
Daily MARAC fully mainstreamed and linked into local partnership problem solving approaches	DSVA Ops Group and Vulnerability Executive to consider business case from MARAC Operations Group and make case (as appropriate) within own organisations for collectively	Activity already underway and decisions required fairly urgently to enable continuation from 1 st April 2021. Extraordinary	Vulnerability Exec

Activity	How taken forward	Timeline	Reporting
	meeting resource requirements.	meeting being set up to discuss with senior partners	
Ensure that there is a suitable trauma informed prevention response for all children effected by DA	This will be largely undertaken through the piece of work around ACEs. In addition, a review of operation Encompass and how we can maximise benefits is being undertaken	Op Encompass review already underway and trial of new process starting Jan/Feb 2021	Vulnerability Executive
Preventing, identifying and reporting DA is everyone's business and business plans reflect this	Individual Directors/heads of service ensure that tackling domestic abuse is captured within their business plans	12 months (depending on when business plans developed)	Directors asked to report in at 12 months whether their business plans reflect DA.
Further Development/upkeep of a domestic abuse dashboard to monitor effectiveness of the LLR effort in tackling domestic abuse	An initial dashboard and data group already exists as a sub-group of the DSVA Ops Group. They have highlighted a need for a part time DA analyst to undertake this and work is underway to secure funding for this post to sit within the OPCC.	Once funding has been secured (likely to be for the 2021/22 financial year only initially) then a part time DA analyst can be recruited to start from April and deliver a refreshed dashboard and analysis to go alongside it within their first 3 months.	DSVA Ops Group

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