

**ESPO MANAGEMENT COMMITTEE – 26 NOVEMBER 2025**  
**2024/25 FINANCIAL STATEMENTS**  
**JOINT REPORT OF THE CHIEF OFFICER AND CONSORTIUM**  
**TREASURER**

**Purpose of Report**

1. This report sets out the 2024/25 financial statements following external audit review (also referred to as the Statement of Accounts within a Local Government setting) and the 2024/25 Annual Governance Statement (AGS). These items were reviewed by the Finance and Audit Sub Committee at its meeting on 8 October 2025 and recommended for approval.
2. The Management Committee is asked to approve the Annual Governance Statement and the 2024/25 financial statements and the proposed dividend pool of £5.4m payable in December 2025.

**Background**

3. The ESPO constitution requires statutory statements of accounts ('financial statements') to be prepared for approval by Management Committee. These accounts are attached as Appendix 1. These are draft pending approval by the Committee.
4. The results of the external audit were reviewed and approved by the Finance and Audit Sub Committee at its meeting on 8 October, with the auditor attending and presenting their findings directly to the Subcommittee.
5. Given the small size of both ESPO Trading Limited (ETL) and Eduzone, they don't require an external audit. Their accounts are in the process of being prepared to coincide with the 31 December 2025 submission deadline and will be overseen by the ETL Board of Directors.

**Key Points**

6. The external audit resulted in a 'clean' audit opinion. The auditors did not identify any significant control weaknesses, nor did they identify any significant accounting differences (whether adjusted or unadjusted).
7. For 2024/25 the trading surplus previously reported to Management Committee (our 'Management Accounts') was a surplus of £7.4m. This was £0.3m higher than budget. As discussed in previous Management Committee meetings, this was a great result for ESPO considering the challenges in the educational supplies market across 24/25.

8. The Financial Statements will be different to the Management Accounts due to statutory adjustments.
9. A dividend of £5.4m is proposed which is based on the management accounts. The statutory adjustments, including the large movements in the pension scheme, do not impact the value of the dividend paid.
10. ESPOs financial position remains healthy, with net current assets of £19.4m at 31 March 2025. This allows for the dividend mentioned in paragraph 9 to be paid, supports the build-up of reserves for future investments to achieve long term sustainable growth, and supports the working capital needs of the business – both longer term and also for each seasonal summer peak.

### **Key Areas of Judgement**

11. There are a number of areas of judgement in the Financial Statements, which require estimates to be made and/or assumptions used. These could have a very significant impact on the Financial Statements and are:
  - i. Value of pension: The closing position as at 31 March 2025 was an asset of £0k. This is in alignment with ensuring ESPO complies with Financial Reporting Standard 102. This is shown as 'Post Employment Benefits' on the balance sheet on page 13 of the financial statements. Further details are provided in note 17 to the accounts and the valuation is based on a third-party valuation by the actuaries Hymans Robertson. All assumptions applied are consistent with Leicestershire County Council and the pension scheme is 100% funded. Additional contributions will continue as per the central scheme's strategy to a 120% funding level.
  - ii. Value of land and buildings: The Grove Park premises were valued at £24.1m in accordance with professional guidelines by chartered surveyors. The outstanding loan used to purchase the site now stands at £2.75m.
  - iii. Going Concern: A key assumption in preparing the financial statements is that ESPO will continue trading for the foreseeable future, considered to be at least 12 months from the date of signing the financial statements. The latest financial performance, considered elsewhere on the agenda, gives a current trading update, but trading in 2025/26 has been strong with increased margin percentage and we remain on target to deliver the Medium-Term Financial Strategy (MTFS) giving comfort over the use of the going concern assumption.

### **Dividend**

12. Each year ESPO pays a distribution back to members from the surplus it has generated. This provides a valuable contribution towards public services, in addition to the day-to-day value for money and compliance that EPSO affords its customers.

13. Management Committee agreed in 2015 a method for calculating the dividend, which considers ESPOs overall surplus and the member usage of ESPO. In addition, like previous years, ESPO wishes to retain £600k to build its property maintenance reserve to ensure sufficient funding is retained for future maintenance and capital requirements.
14. Applying the above model yields a dividend pool for members of £5.4m and if approved we expect to make payment of individual member amounts in December 2025.

### **Annual Governance Statement**

15. Similar to the external audit, and unlike local authority members, ESPO is not required to publish an Annual Governance Statement. It is however a useful tool to review the effectiveness of our governance arrangements and to demonstrate good governance to our stakeholders.
16. The AGS has been reviewed by a senior management group consisting of:
  - Leicestershire County Council (The Servicing Authority)
    - Director of Law and Governance (on behalf of the ESPO Secretary)
    - Assistant Director – Finance, Commissioning and Transformation (as the Consortium Treasurer)
    - Head of Internal Audit and Assurance Service
  - ESPO
    - Chief Officer of ESPO
    - Commercial Financial Controller
17. The 2024/25 Annual Governance Statement is included in Appendix 2.
18. No areas of significant concern are identified in the AGS.

### **Governance and Assurance**

19. In reviewing the decision to approve the 2024/25 Financial Statements, the Management Committee can gain assurance over the quality of the governance arrangements within ESPO from:
  - i. The external auditors, through their audit opinion and audit findings report.
  - ii. Internal audit, through previous updates to Management Committee and the Subcommittee and also inclusion in the AGS process.
  - iii. ESPO Management, through previous updates to Management Committee and also inclusion in the AGS process.

**Recommendation**

20. The Management Committee is asked to approve:

- (a) the 2024/25 Annual Governance Statement
- (b) the 2024/25 financial statements
- (c) the dividend pool of £5.4m to be paid in December 2025

**Equal Opportunities Implications**

21. None.

**Officer to Contact**

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**Appendices**

Appendix 1 – 2024/25 ESPO Financial Statements

Appendix 2 – 2024/25 Annual Governance Statement